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JIGSAW's Recommended Priority Program

The priority program recommended below was established on certain standards and criteria. First, it was decided to restrict the priority program to a small number of projects, each of which was regarded as meeting definite and urgent need. Second, in view of the numerous requirements of this government and the many-sided aspect of International Communism itself, an effort was made to include a variety of different types of projects. The program, therefore, contains area studies, organizational and type studies, biographical studies and others. Wherever possible, when a series of studies was proposed to JIGSAW, only one of the series was accepted for the priority program. Thus, the members of JIGSAW strongly feel that it is necessary to make a detailed analysis of communist intentions and capabilities in the strategic industries of the world. Since all strategic industries cannot be studied at once, it was decided to begin this series of studies by an examination of communist activities in the international maritime industry. In similar fashion, the examination of communist capabilities for sabotage and related activities in key areas is initiated with a study of communist capabilities for such damage in France and Italy.

Finally, JIGSAW attempted to take into account the various types of facilities available within the American Government for the execution of its priority program in the near future and to use as many of these as possible. Thus, for example, it will be noted that agencies expected to participate in the execution of the priority program will be the Biographic Division of the State Department, the External Research Staff

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of the State Department, the Office of Special Operations of the Central Intelligence Agency, and other member agencies of the JIGSAW Committee.

In presenting this priority program, the JIGSAW Committee has not attempted to rate the individual projects as to importance or with reference to the order in which they should be undertaken by the intelligence agencies. The JIGSAW Committee believes that each of these projects is essential to the logical development of an intelligence program in the field of international Communism.

The notations beneath each project indicate agency interests as expressed in committee.

Recommended Priority Program

a. Communist capabilities and intentions for sabotage of important facilities in French and Italian areas vital to the United States' effort in the event of war or other emergencies.

CIA - Defense Agencies contributing

b. Communist organizational potentials and capabilities in the international maritime industry.

OIR, SO/CIA (collection)

c. The mechanism of international Communism for control of, communication with, and financing of, the national communist parties. (An explorative summary).

OEE, OIR, SO/CIA (collection)

d. Communist operations and organizations among scientific workers outside the Soviet Union.

Air, OIR, AEC, SO/CIA

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e. The impact of the Yugoslav and other defections on the cohesiveness of the world communist movement.

OIR, ORE

f. The pattern of clandestine communist activities, of both legal and illegal parties, relating to:

- (1) Insurrection and preparation of insurrection;
- (2) Communist penetration of armed and security forces;
- (3) Partisan and resistance operations;
- (4) Espionage;
- (5) Intra-party communications methods in these fields;
- (6) Intra-party financing in these fields.

SO/CIA

g. Basic communist strategy in the present period, as revealed in communist tactics in Southeast Asia.

ORE, OIR

h. Present types, methods of selection, changing characteristics in the leadership of the Communist parties in Southeast Asia.

BI/State

i. (Exploratory summary) Communist related activities of Soviet embassies, and other overt agencies abroad, with particular reference to (1) espionage; (2) political activities; and (3) subversive activities.

ORE, SO/CIA

j. Comparative study of Communist methods for penetration of governments and assumption of power, as revealed in the Russian, Chinese, Czechoslovak and other experiences. (This is recommended only if it can be undertaken by External Research)